Perspectives for Biogas in Europe

Floris van Foreest*

NG 70

December 2012

* Floris van Foreest is an experienced consultant in the field of power and gas market analysis, scenario development and sustainability. Earlier in his career he held various roles in multinational companies. Floris is a Research Fellow of the OIES Natural Gas Research Programme whose research is focused on the role of gas in the energy transition. He studied Business Administration and Political Science at the University of Groningen and Amsterdam.
Preface

In studies and discussions of future energy sources, the term gas tends to be synonymous with ‘natural gas’ with its attendant issues of upstream exploration and production dynamics, geopolitics and the ubiquitous speculation around shale gas. Biogas is frequently neglected in such a context, despite its potential to contribute to decarbonisation of gas supply (or energy supply in a broader perspective). Indeed when upgraded to biomethane, it can be injected into existing gas transmission infrastructure.

In this paper, Floris van Foreest describes the present and future conversion processes in which biomass is converted to biogas, the scale and growth of biogas production in individual European countries and the outlook to 2020 and beyond. The paper looks at the technical and economic challenges facing biogas production, its end-use applications and discusses the regulatory frameworks and supporting subsidy schemes in force.

While the paper questions whether biogas targets for 2020 will be met, given the current pace of development, it provides the reader with a comprehensive understanding of the subject area and objectively addresses the challenges facing this renewable energy source.

Howard Rogers
Contents
Introduction ................................................................................................................................... 7

1 Biomass resources ......................................................................................................................... 9
  1.1 Biomass supply .......................................................................................................................... 9
  1.1.1 Types of biomass .................................................................................................................... 9
  1.1.2 Global potential ...................................................................................................................... 11
  1.1.3 EU potential ........................................................................................................................... 12
  1.1.4 Key factors for future supply ................................................................................................. 13
  1.2 Biomass demand ....................................................................................................................... 14
  1.2.1 Biomass markets ..................................................................................................................... 14
  1.2.2 EU demand .............................................................................................................................. 15
  1.3 Position of biomass in European energy and climate policies ................................................. 16

2 Biomass energy conversion technologies ...................................................................................... 18
  2.1 Thermal conversion .................................................................................................................. 18
  2.2 Chemical conversion ............................................................................................................... 19
  2.3 Liquid Bio fuels ....................................................................................................................... 19

3 Current status and 2020 perspective for biogas ........................................................................ 21
  3.1 Current developments .............................................................................................................. 21
  3.2 Biomass sources for biogas production .................................................................................... 22
  3.3 Biogas Production .................................................................................................................... 23
    3.3.1 AD plant configuration ........................................................................................................ 24
    3.3.2 Crop digestion ..................................................................................................................... 24
    3.3.3 Biogas plant concept .......................................................................................................... 25
  3.4 2020 perspective .................................................................................................................... 25
  3.5 Regulatory framework ............................................................................................................. 27
  3.6 Economics ............................................................................................................................... 29
    3.6.1 Costs of feedstock .............................................................................................................. 32

4 Bio Synthetic Gas ......................................................................................................................... 34

5 Downstream biogas markets ......................................................................................................... 36
  5.1 Combined heat and power ....................................................................................................... 36
  5.2 Upgrading to bio methane ....................................................................................................... 37
    5.2.1 Upgrading biogas to biomethane ....................................................................................... 37
5.2.2 Gas distribution (grid injection) ................................................................. 39
5.3 Biomethane as vehicle fuel ................................................................. 40
5.4 Feedstock for chemicals ................................................................. 41
5.5 Country cases .............................................................................. 42
  5.5.1 Sweden .................................................................................... 42
  5.5.2 Germany ................................................................................... 42
  5.5.3 United Kingdom ........................................................................ 42
6 Biomethane development and implications for natural gas .................. 43
7 Conclusions .................................................................................. 46
APPENDIX ......................................................................................... 53

Figures
Figure 1: Biomethane value chain .......................................................... 8
Figure 2: Biomass sources ..................................................................... 10
Figure 3: Global Biomass demand and potential ..................................... 11
Figure 4: Breakdown of current EU biomass potential .......................... 12
Figure 5: Overview of 2020 estimates of biomass availability .............. 13
Figure 6: EU Biomass Supply-demand for power and heat .................... 16
Figure 7: EU energy mix 2020 ............................................................... 17
Figure 8: Biogas production in Europe 2009-2010 ............................... 21
Figure 9: Biogas production in Europe 2006-2010 by source ............... 21
Figure 10: Historic and projected biogas production ............................ 26
Figure 11: Breakdown of biogas production in 2020 by feedstock .......... 27
Figure 12: Incentive schemes - Germany, Sweden and UK .................. 28
Figure 13: Investment costs for biogas plants ....................................... 30
Figure 14: Comparison of three co-digestion plant concepts ............... 31
Figure 15: Cost structure for biomethane ............................................ 32
Figure 16: Downstream routes for biogas ............................................ 36
Figure 17: Process steps for biogas upgrading .................................... 38
Figure 18: Biomethane production costs ............................................ 39
Figure 19: Biomethane sourcing and sales price versus natural gas price in Germany ........... 39
Figure 20: Cost of biomethane production versus natural gas price in the Netherlands .............. 40
Figure 21: % of a region that is available for dedicated bioenergy production ........................................ 53
Figure 22: Gas content ..................................................................... 53
Figure 23: Yield of biogas feedstock ................................................... 54
### Abbreviations

<table>
<thead>
<tr>
<th>Abbreviation</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>AEBIOM</td>
<td>European Biomass Association</td>
</tr>
<tr>
<td>AD</td>
<td>Anaerobic Digestion</td>
</tr>
<tr>
<td>Bio SNG</td>
<td>Bio Synthetic Natural Gas</td>
</tr>
<tr>
<td>CBM</td>
<td>Compressed Biomethane</td>
</tr>
<tr>
<td>CHP</td>
<td>Combined Heat and Power</td>
</tr>
<tr>
<td>CNG</td>
<td>Compressed Natural Gas</td>
</tr>
<tr>
<td>DECC</td>
<td>Department of Energy and Climate Change</td>
</tr>
<tr>
<td>DENA</td>
<td>Deutsche Energie-Agentur</td>
</tr>
<tr>
<td>DBFZ</td>
<td>Deutsches Biomasseforschungszentrum</td>
</tr>
<tr>
<td>ECN</td>
<td>Energy Centre Netherlands</td>
</tr>
<tr>
<td>GW</td>
<td>Gigwatt</td>
</tr>
<tr>
<td>IEA</td>
<td>International Energy Agency</td>
</tr>
<tr>
<td>kWh</td>
<td>Kilowatt hour</td>
</tr>
<tr>
<td>LBM</td>
<td>Liquified Biomethane</td>
</tr>
<tr>
<td>LNG</td>
<td>Liquified Natural Gas</td>
</tr>
<tr>
<td>Mtoe</td>
<td>Million tonnes of oils equivalent</td>
</tr>
<tr>
<td>NNFCC</td>
<td>The National Non-Food Crops Centre</td>
</tr>
<tr>
<td>NGVA</td>
<td>Natural Gas Vehicle Association</td>
</tr>
<tr>
<td>PM</td>
<td>Particulate Matter</td>
</tr>
<tr>
<td>TWh</td>
<td>Terrawatt hour</td>
</tr>
</tbody>
</table>
Introduction

In 2010, EU Member States submitted their action plans to meet the 2020 Renewable Energy Sources (RES) targets. Wind and (co-firing) biomass were the most prominent renewable energy sources in these plans. The realization of large scale offshore wind constitutes the main uncertainty in achieving these plans. The economic downturn, high investment cost (and financial risks) and potential issues regarding balancing of the grid and unstable subsidy schemes are likely to cause serious delays in the realization of levels of installed capacity consistent with the 2020 targets. Against this background, other renewable energy sources are being emphasized by policymakers and other stakeholders in the energy transition debate.

One example of these energy sources is biomass. Biomass is a generic term for different types of organic feedstock that can be used in a number of technological conversion processes to produce direct energy or secondary energy sources such as bio fuels and biogas that are applied further downstream in the energy supply chain. Sources of biomass are for example wood pellets, energy crops and agricultural waste.

Biogas is a secondary energy carrier that can be produced from many different kinds of organic materials via either a chemical process (digestion) or a thermal process (gasification). The latter is still in the R&D phase, but can potentially accelerate the development of biogas as it has the potential for larger produced volumes. Biogas is considered as carbon neutral as the carbon in biogas comes from organic matter (feedstock for biogas production) that captured this carbon from atmospheric CO₂ over a relatively short timescale.

In 2010, 10.9 mtoe of primary biogas was produced in the EU. Estimates of the potential of biogas vary significantly. The Institute for Energy and Environment in Leipzig calculated a theoretical potential for Europe of 166 Mtoe (≈200 bcm) in 2020. The European Biomass Organisation (AEBIOM) estimated a probably more realistic production of 39.5 Mtoe (≈48 bcm) in 2020, which corresponds to approximately 10% of EU natural gas consumption.

Biogas can be used as a fuel to generate heat and electricity. Alternatively, biogas can be upgraded and injected into the gas grid (biomethane). This option is gaining the interest of policy makers in traditional gas markets such as the UK, the Netherlands and Germany, but also of the gas industry. Targets for production are included in some national renewable plans and biomethane can be attractive for gas companies as a low carbon energy source that can be integrated in the overall gas portfolio and supplied through existing gas infrastructure.

Although biogas and biomethane are gaining ground in the renewable energy mix, the more realistically estimated volumes up to 2020 do not suggest a game changer in future gas supply. The cost and availability of biomass are key uncertainties. The gas industry has to compete with the food and electricity industry for biomass; and so significant additional demand increase could drive up prices. Furthermore, the sustainability of biomass production is subject to debate. The impact on ecosystems and deforestation are issues to be considered in this context. Finally, business cases are still very much reliant on subsidies. Hence, a stable regulatory framework with sufficient financial incentives is a key prerequisite.
This paper discusses the potential role of biogas and biomethane in Europe. The main question that will be addressed in this paper is whether biogas and biomethane can play a substantial role in the renewable energy mix in the longer term (beyond 2020) or whether it will instead be limited to a relatively small scale local business? Furthermore, what are the main drivers and hurdles that will shape this outlook and what could be the implications for the gas industry? As biogas could be placed within a broader category of biomass-related technologies and its potential will largely depend on the availability of biomass (feedstock), the current status and outlook of biomass supply will be discussed in the first two chapters.
1 Biomass resources

One of the key success factors of a substantial future role for biogas in Europe is the availability of biomass. The availability depends on a number of economic, technological, environmental and regulatory factors such as production costs, type of biomass, location (transport costs) and the applied conversion technology, which in turn determine the required biomass source, competition with other value chains and markets and government policy with respect to, for example, waste processing and energy crop production. This chapter provides a perspective on the current situation around biomass as one of the mainstream renewable energy sources.

1.1 Biomass supply

1.1.1 Types of biomass

Many biomass sources can be used for the production of heat and electricity or secondary energy carriers as biogas or biofuels. The scheme below shows the four main biomass categories: agriculture, waste, forestry and industrial residues. Most categories consist of multiple types of feedstock with different physical characteristics, geographical spread and regulatory regimes that determine their technological and economic viability in a specific country.

Europe is still one the world’s largest producers of food. Many agricultural crops and processes generate residues that can potentially be used for energy applications. The main types are:

- Residues: from arable crops in the form of for example straw and prunings from maintenance of permanent crop plantations such as fruit and berry trees
- Livestock: a primary source of biogas from anaerobic digestion is manure from animal production, mainly from cattle and pig farms.
- Energy crops: crops cultivated specifically for the production of biofuels, but also ethanol and biogas. Typical crops are maize, rapeseed and sweet sorghum.

Forestry accounts for the majority of biomass supply. Wood and wood waste is the main renewable energy source in EU countries such as Finland, Lithuania and Hungary. Unlike other regions, European forests have been increasing by approximately 0.3% per year in the past twenty years. Round wood and chips are the main wood products. The latter is used for power and heat production. In addition, forest residues in combination with harvesting also form a major energy source.

Waste is defined as “any substance or object which the holder disposes of or is required to dispose of pursuant the provisions of national law in force” (EU, 1975, Article 1). Most commonly used types of waste for biomass are municipal solid waste, sewage sludge and landfill. Demolition wood could also be classified under waste biomass.

Finally, waste wood from wood processing industries, including pulping liquor or black liquor, a waste product from the pulp and paper industry, is the main source for industrial

---

2 Ibid., p. 40.
biomass. In addition, sludges and remains of food crop processing are industrial residues that are used as a source for energy.³

Figure 2: Biomass sources⁴

1.1.1.1 Biomass feedstock for biogas and bio SNG

For biogas, (gas produced by anaerobic digestion of organic matter), there are many different types of feedstock that are used today. The main types are:⁵

- In landfills covered organic waste forms biogas (landfill gas), which builds up and is able to create an explosive mixture if mixed with oxygen;
- Sewage sludge as a byproduct of wastewater treatment;
- Manure that is normally stored at farms and used as fertilizer. The advantages of biogas use are avoidance of CH₄ emission, no competition with other value chains with the substrate still useable as fertilizer;
- Energy crops. Dedicated crops such as maize for biogas production. The combination of maize and manure is most commonly used in Europe for decentralized (cogeneration) biogas plants
- Other agricultural feedstock. Second crops that are planted after the harvest of the primary crop or material from landscape maintenance;
- Waste streams. By-products from the food industry such as sugar plants or breweries and the organic part of municipal solid waste;

Next to anaerobic digestion, biogas can be produced via thermal gasification. The output of this process is often labeled as bio synthetic gas (SNG). Gasification technology is not commercially viable yet, but could unlock a large potential for biomethane production. This route will be discussed in more detail in chapter 4. For this production process, solid biomass

(woody biomass) that is currently used for electricity and heat production, can be used as feedstock and therefore creates a significant expansion of the resource base. Examples of woody biomass are wood pellets and waste wood such as chips. Wood pellets are compressed biofuels from chipped solid biomass in the form of short cylindrical units. They are usually made of industrial wood, wood shavings, woodchips, or sawdust.\(^6\)

\section*{1.1.2 Global potential}

An assessment of studies on biomass resources showed a range of global biomass potential for energy of 50-1,500 EJ.\(^7\) The range in estimates is the result of differences in scope with respect to type of biomass and different assumptions on technical, economical and ecological limitations to biomass supply. A distinction is also made between technical and sustainable potential. Hall & Rosillo-Calle (1998) for example estimated the potential for sustainable use at competitive prices at 270 EJ/yr.\(^8\) According to IEA estimates, this sustainable potential in 2050 ranges between 200 and 500 EJ/yr. A significant share of the resources will have to come from energy crop production on surplus agricultural land to unlock this potential (see Figure 3).

**Figure 3: Global Biomass demand and potential**

![Graph showing global biomass demand and potential](Image)

Source: IEA Bioenergy 2009, IEA WEO 2011

Note: 1 Ej (Exajoule) = 10\(^{18}\) joules. 1 Ej ~ 23Mtoe

The potential scale of energy which could be obtained from biomass depends in part on land availability. Currently, the amount of land devoted to growing energy crops for biomass fuels is only 0.19\% of the world’s total land area and only 0.5-1.7\% of global agricultural land.\(^9\) The availability is driven by factors such as the development of sustainability criteria for


\(^7\) IEA Bioenergy, Annual Report 2009, p.6


\(^9\) Swedish University of Agricultural Sciences, Global Potential of Sustainable Biomass for Energy, 2009, p.17
biomass production, other regulatory frameworks such as renewable energy targets and waste policy, population growth and required agricultural land, level of (de)forestation and feedstock prices. Furthermore, with respect to energy crops, the type of feedstock is important in relation to the yield. In section 1.1.4, drivers and impediments of biomass supply are further elaborated.

1.1.3 EU potential

For Europe, a number of reports on biomass potential have been published in the past decade. The difficulty of estimating this potential is driven by, the issue of reliable data for both existing and future resources as many biomass residues have no market and therefore no trade records, and the definition of potential (i.e., technical, economic, sustainable). Furthermore, the availability of land for energy crops largely depends on the level of (possible) competition with alternative land use.

The European Environment Agency has estimated that around 235 Mtoe/yr of biomass could be made available in the EU by 2020 without harming the environment. Agriculture (95 Mtoe) and waste (100 Mtoe) are the key suppliers. This could increase to 295 Mtoe/yr in 2030, mainly driven by higher availability of agricultural biomass. For reference, total EU primary energy consumption in 2010 was 1,760 Mtoe and is estimated at 1,724 by 2030. The main drivers of the increase in biomass are an increase in available land potential, higher crop yields and energy prices. Also in Europe, energy crops are expected to make up a major part of future bioenergy supplies. Estimates of the current (2010) resource range from 18-44 Mtoe/yr, increasing to 95–132 Mtoe/yr in 2030.

AEBIOM estimates over 170 Mtoe of biomass available in the EU by 2020. The forest and waste sectors account for almost 80% of the current potential. The agricultural category contains many different small biomass sources of which straw and energy crops are the largest.

Figure 4: Breakdown of current EU biomass potential

Source: AEBIOM 2011

In a study of biomass imports to Europe and global availability, Pöyry estimates that 82 Mtoe of European biomass resources (biogas and solid biomass) will be available for electricity and heat production in 2010 and that supply will increase to 121.7 Mtoe by 2020.\textsuperscript{15}

**Figure 5: Overview of 2020 estimates of biomass availability**

<table>
<thead>
<tr>
<th>Source</th>
<th>Estimate 2020 (Mtoe/yr)</th>
</tr>
</thead>
<tbody>
<tr>
<td>European Environment Agency</td>
<td>235</td>
</tr>
<tr>
<td>AEBIOM</td>
<td>170</td>
</tr>
<tr>
<td>Pöyry\textsuperscript{1}</td>
<td>122</td>
</tr>
</tbody>
</table>

*Biomas for specifically heat and electricity, but these sectors account for most of the demand in 2020*

Source: Author analysis

1.1.4 **Key factors for future supply**

The availability of biomass is determined by a number of factors. First of all, availability of land is a prerequisite for increasing the supply of energy crops. Currently, the amount of land devoted to growing energy crops for biomass fuels is only 0.19% of the world’s total land area and only 0.5-1.7% of global agricultural land.\textsuperscript{16}

In the EU, the land used in 2006 for short rotation trees and for other energy crops was 33,993 ha and 57,071 ha respectively. This corresponds to only 0.05% of the total agricultural area in the EU.\textsuperscript{17} The main potential for dedicated bioenergy production is in East Europe.\textsuperscript{18}

Another key factor concerns the development of regulatory frameworks that either stimulate or hamper the growth in biomass supply. The development of renewable energy sources is incentivized by EU Member States to achieve the 2020 targets and more substantial CO\textsubscript{2} reduction in the long term. The use of biomass is a key pillar in many renewable action plans and is subsidized in relation to power and heat generation and biogas and biofuel production. Furthermore, EU Directives and national regulations for waste water treatment and landfill are especially relevant for biogas production. For example, government measures to reduce the amount of waste negatively impact the supply of landfill, which is feedstock for biogas production.

Sustainability requirements for the production of biomass have been a key topic in recent years and can form a potential hurdle for the large scale cultivation of energy crops. The Renewable Energy Directive (2009) includes sustainability criteria for the production of biomass for biofuels and bioliquids, but not for other biomass markets such as heat and electricity. In 2010, the European Commission adopted a report on sustainability requirements.\textsuperscript{19} This report contains a number of recommendations to be used by the Member

---

\textsuperscript{15} Eurolectric, ‘Biomass 2020: opportunities, challenges and solutions, October 2011, p.21


\textsuperscript{17} ECN, European environmental agency, renewable energy projections as published in the national renewable energy action plans of the European Member States, November 2011, p. 92. Baldock, D., Institute for European Environmental Policy, ‘Reorienting agricultural domestic support around environmental goals: the experience of the European Union’, 3 August 2012.

\textsuperscript{18} See appendix figure 21

\textsuperscript{19} European Commission, ‘on sustainability requirements for the use of solid and gaseous biomass sources in electricity, heating and cooling, February 2010.
States that wish to introduce a national scheme, but are not mandatory to implement. The proposed criteria are:

- A general prohibition on the use of biomass from land converted from forest, other high carbon stock areas and highly biodiverse areas;
- A standardised greenhouse gas calculation methodology which could be used to ensure that minimum greenhouse gas savings from biomass are at least 35% (rising to 50% in 2017 and 60% in 2018 for new installations) compared to the EU’s fossil energy mix;
- The differentiation of national support schemes in favour of installations that achieve high energy conversion efficiencies;
- Monitoring of the origin of biomass.

In February 2012, the European Commission announced that it will draw-up EU-wide biomass criteria later this year.\(^{20}\)

Supply-demand dynamics can impact the availability of biomass. An increasing use of biomass in the energy sector can force up feedstock prices, which makes it attractive for land owners to grow energy crops (including wood harvesting). On the other hand, high prices can drive users to look for alternative sources, which act as a modifying effect. Furthermore, shifting supply-demand balances in other sectors such as paper and pulp or the food industry can impact supply to the energy sector. Finally, changing support schemes can also impact demand for a specific type of feedstock.

Other factors that can affect biomass supply are the accessibility of biomass resources, demographic changes and behavioural aspects such as consumer awareness on waste deposition.

### 1.2 Biomass demand

#### 1.2.1 Biomass markets

There are a number of end user sectors for the supply of biomass resources that have different characteristics in terms of application, economic value added, customers, societal benefits and environmental impact. In their study on biomass usage, CE Delft, a Dutch research and consultancy company, shows a value-volume pyramid for the different biomass applications.\(^{21}\) The top of the pyramid is taken by health and lifestyle products (pharmacy and fine chemicals), which require a relative low volume of biomass that creates a high added value. The bottom part is represented by the mainstream energy products electricity, gas and heat. Other key sectors are the paper and pulp industry, the chemical industry and transport. Next to economic drivers such as production costs (and related subsidies) and the value of intermediate or end products, CO\(_2\) reduction potential and societal value will determine the future shares of biomass across the different sectors. Considering the projections for biomass demand to meet renewable energy targets and potentially stricter sustainability requirements, an increasing competition for sustainable and economically attractive biomass is anticipated. This intensification of competition will probably also be the case between the different energy markets. About 90% of bioenergy in the EU is used for heating applications, while the remainder is used for electricity generation, transportation fuel, and chemical applications.\(^{22}\) In this paper, the focus will be mainly on demand for biomass for biogas production.

---

\(^{20}\) [www.endseurope.com](http://www.endseurope.com), 27 February 2012.


\(^{22}\) Swedish University of Agricultural Sciences, Global Potential of Sustainable Biomass for Energy, 2009, p. 14
1.2.2 EU demand

Based on the national renewable action plans that have been submitted to the European Commission by the EU Member States in 2010 in response to the Renewable Energy Directive, the final demand for biomass will increase from 82 Mtoe in 2010 to 135 Mtoe in 2020 and is most substantial in Belgium, France, Germany, Italy, the Netherlands, Poland and the UK. Final demand is defined as the gross amount of useful energy such as heat or electricity that is produced from biomass. Heating and cooling is the main end user market, today and is expected to remain so in 2020. Forestry and woody biomass is used as fuel in stoves, boilers or co-generation units to produce heat for space and water heating in residential and commercial buildings, directly or via district heating, or for industrial processes. In addition, agricultural biomass and organic waste, so-called wet biomass, are used for anaerobic digestion to produce biogas that can also be used as fuel for boilers and CHPs for the same applications. Cooling accounts for only a small share and relates to absorption chillers that often use waste heat from boilers or directly use relatively low temperatures found in nearby ground, water and air.

More than 50% of the heat is used in the Built Environment (households and services) and the remaining share is used in industrial processes.

By 2020, the share of heating and cooling is estimated at 64% of total biomass demand, followed by transport (22%) and electricity (14%). The increase towards 2020 is spread across sectors, but the most considerable increase would be in the transport sector which is less established with respect to renewable energy and requires a substantial increase of energy crop production. More than 50% of the biomass will come from forestry, but the increase in demand will largely have to be accommodated by a more than doubling of agricultural biomass supply.

Considering the estimates of potential available biomass in 2020 that were discussed in paragraph 1.1.3, there is ample supply to meet the demand that is related to meeting the 2020 renewable energy targets. However, in its study for Eurelectric (2011), Pöyry projects a possible shortfall of primary solid and gaseous biomass for electricity and heat production by 2020. Figure 6 shows a potential gap of 24 mtoe by 2020. This is based on a low case scenario. The gap could increase to 36 mtoe under current plant efficiencies. Consequently, biomass will have to be imported. This predominantly concerns solid (woody) biomass as biogas related biomass such as waste, landfill and energy crops (e.g. maize) are mainly sourced locally. In 2010, 2.5 million tonnes of wood pellets and 4.5 million tonnes of wood chips were imported from mainly Canada, the US and Russia. Main importers are the Netherlands, Finland, Sweden, Belgium and Spain. Import of solid and gaseous biomass account for around 5% of total biomass use, but this is likely to increase towards 2020.

---

23 Eurolectric, ‘Biomass 2020: opportunities, challenges and solutions, October 2011, p.21
25 Ibid., p.8
28 Eurostat (CN 8), http://epp.eurostat.ec.europa.eu/newxweb/
The question whether biomass supply can meet demand towards 2020 and 2030, will also depend on the extent to which supply chains are established to accommodate the downstream penetration of local sources or imports. Investments in both upstream biomass production and midstream infrastructure are required preferably based on robust long term demand projections. Such projections are inevitably subject to a number of uncertainties and therefore entail a certain risk level for investors. A slow down of renewable energy development due to changes in the economic and/or political landscape and competition for biomass from other potential biomass demand regions could change the supply-demand balance for the EU. For example, a shift to co-firing in large coal-based power sectors such as in China and India can dramatically alter the global supply outlook and import potential for Europe.

Availability of biomass for biogas production will be further highlighted in chapter 3.

1.3 Position of biomass in European energy and climate policies

In 2009, global demand for biomass (including waste) was 1,230 Mtoe, which corresponds to 10% of total primary energy demand. Estimates of world energy reserves put biomass as the fourth largest energy resource after coal, oil, and natural gas and as such it represents more than 75% of total renewable energy.\(^{29}\) In the EU, the role of biomass is less dominant, but still has a share of 67% in current renewable energy production and around 60% in 2020.\(^{30}\) This implies that biomass is an important energy source which could significantly contribute to meeting the EU 20% renewable energy target. However, to meet the 2020 target, additional measures are necessary to accelerate the use of biomass, especially for heat and electricity production.

---

\(^{29}\) IEA, World Energy Outlook 2011, p.544

Solid biomass is the dominant source for the production of heat, cooling and electricity. Biogas is mainly utilized for electricity production and accounts for around 30% of total production. The utilization of biomethane is not consolidated on the EU level, but some countries such as the Netherlands and Germany have defined specific ambitions for upgrading and injecting biomethane into the gas grid. This illustrates the fact that this renewable energy source currently plays a marginal role in the EU. The current use and outlook for biogas will be discussed in chapter 3.
2 Biomass energy conversion technologies

As discussed in the first chapter, there is a wide variety of biomass sources that can be used to directly generate electricity or heat or to produce secondary energy carriers such as biogas and biofuels. A number of conversion technologies, established or in the development phase, are available to capitalize the biomass potential as renewable energy source. A combination of technological, economic and regulatory factors will determine the scale of renewable energy from biomass and the relative share of the conversion routes. Some routes will compete for biomass sources and other sources are linked to one technology. For example, the organic waste streams are primarily used for anaerobic digestion. This chapter discusses the different technological options for converting biomass to renewable energy.

2.1 Thermal conversion

This concerns processes in which heat is the dominant mechanism to convert the biomass into another chemical form. First of all, combustion is the process by which flammable materials are allowed to burn in the presence of air or oxygen with the release of heat. The generated heat is used for space heating, water heating in combination with district heating or process heat, steam production for electricity generation. In the case of biomass, the oxidation is of predominantly the carbon (C) and hydrogen (H) in the cellulose, hemicellulose, lignin, and other molecules present to form carbon dioxide (CO2) and water (H2O). Solid biomass such as wood chips and pellets are used for large scale co-combustion in coal-fired plants or mono-combustion in stand-alone biomass plants.

Biomass co-firing in large-scale power plants can allow higher levels of efficiency to be achieved than when biomass is used for generating electricity in existing mono-combustion plants. Biomass co-firing in a hard coal-fired power plant at below 10% of the input fuel, the thermal output does not produce any noticeable reductions in efficiency. Co-firing biomass with coal is a way to reduce the CO2 footprint of coal-fired generation. With current technologies, coal can be replaced by biomass up to approximately 30% biomass in pulverized coal plants. In 2010, the total capacity of biomass power generation in the EU was approximately 24GW. To meet the EU 2020 renewable energy targets, more than 43GW would have to be installed.

Secondly, thermochemical gasification is a partial oxidation process whereby a carbon source such as coal, natural gas or biomass, is broken down into carbon monoxide (CO) and hydrogen (H2), plus carbon dioxide (CO2) and possibly hydrocarbon molecules such as methane (CH4). The characteristics of the gas depend on the gasification parameters such as temperature and the oxidizer used. Low temperature gasification (700°C - 1,000°C) contains a relatively high level of hydrocarbons and is burned for electricity and heat generation via a steam turbine or, after gas cleaning, used as fuel for an internal combustion engine that generates electricity. High temperature gasification (1,200°C-1,600°C) leads to less hydrocarbons and more CO and H2. The output is (bio) synthetic gas that can be upgraded to biomethane or biodiesel. The technologies for (bio) SNG will be further discussed in chapter 4.

32 Eurelectric, p. 19.
33 ECN, European environmental agency, p. 144.
34 Biomass Energy Centre.
2.2 Chemical conversion

Biochemical conversion makes use of the enzymes of bacteria and other micro-organisms to break down biomass. Anaerobic digestion (for biogas production) refers to the process whereby microorganisms convert chemical energy in solid biomass material into an energy carrier, often with high efficiency relative to that of thermochemical conversion. The products are usually a mixture of methane and CO₂ in almost equal proportions. These microorganisms have the flexibility to process waste streams as well as biomass feedstock from residues and energy crops.³⁵

Converting organic waste into biogas can be simplified into a four step process. The first step is called hydrolysis where the complex substances are broken down by enzymes into mostly soluble compounds that can be taken up by bacteria. Step two, the acidification, involves a group of anaerobic bacteria, referred to as the acid formers, that produces organic acids as an intermediate product. In the third step acetate and hydrogen is formed. Finally, a group of bacteria, so called methane formers, produce methane from acetate or hydrogen.³⁶

Most commonly used feedstocks are organic waste, landfill, sewage, energy crops and manure.

The second category of chemical conversion is fermentation. This technology involves conversion of feedstock by microorganisms in a process similar to digestion, but the products are alcohols, such as ethanol (CH₃CH₂OH), or organic acids instead of methane.³⁷ Conventional fermentation processes for the production of bioethanol make use of the starch and sugar components of typically cereal or sugar (beet or cane) crops.

The second generation bioethanol precedes this with acid and/or enzymatic hydrolysis of hemicellulose and cellulose into fermentable saccharides to make use of a much larger proportion of available biomass.³⁸

Bioethanol can be added to conventional fuels in concentrations up to 10%, but most European manufacturers' vehicle warranties only cover up to a 5% bioethanol/95% petrol blend.³⁹ Ethanol is not only the most widely used alcohol, primarily as a fuel for transportation or as a fuel additive, but also accounts for the largest share of global biofuel production. The main feedstocks are sugarcanes, starch plants, maize beets and sweet sorghum.

2.3 Liquid Biofuels

Fermentation is one of the technologies that is applied to produce liquid biofuels. Liquid biofuels include pure plant oil, biodiesel, and bioethanol.⁴₀ Firstly, pure plant oil is obtained from edible oil-producing plants and can be used in modern diesel vehicle engines or in diesel generators for power generation. Secondly, biodiesel is a raw vegetable oil transformed, treated, and standardized through chemical processes. Different types of feedstock can be used for biodiesel production such as oil feedstock (e.g. rapeseed, palm oil), animal fats or waste vegetable oil.

³⁵ Stanford University, Global Climate & Energy Project, ‘An Assessment of Biomass Feedstock and Conversion Research Opportunities, 2005, p.15
³⁶ IEA Bioenergy Task 37, frequently asked questions. http://www.sgc.se/biogasfaq
³⁷ Stanford University (2005), p. 16
³⁹ Ibid.
⁴₀ Hub for Rural Development in West and Central Africa, ‘Sustainable Bioenergy Development in UEMOA Member Countries’ October 2008, p.48
Regarding biofuel conversion technology, there is a distinction made between first and second-generation biofuels. The former concern the fuels that are produced through established processes such as cold pressing/extraction, transesterification, hydrolysis and fermentation, and chemical synthesis. Second-generation biofuels are produced through more advanced processes, including hydro treatment, advanced hydrolysis and fermentation, and gasification and synthesis. A wide range of feedstocks can be used in the production of these biofuels, including lignocellulosic sources such as short-rotation woody crops.

The technology advancement regarding biofuel production has opened up a larger biomass resource base, but also creates more competition with the other biomass related technologies and end user markets. With respect to biomass availability for biogas production, the use of energy crops such as maize for the production of bioethanol can impact the economics for co-digestion (maize + manure), a form of digestion that is applied in Germany on a large scale. If woody crops are used for second generation biofuels, this route could compete in the longer term with the production of bio SNG (gasification).

---

41 Ibid., p. 49.
3 Current status and 2020 perspective for biogas

This chapter focuses on the outlook for biogas in Europe. As mentioned in the introduction, there are different estimates of this potential. Furthermore, the biogas picture varies significantly across Europe. Factors such as national renewable energy policy and corresponding subsidy schemes, the current penetration of natural gas in energy supply and availability of biomass determine the success of this renewable energy source.

Biogas is probably the most commonly used term in literature and company reports in relation to gas and renewable energy. Biomethane and bio synthetic gas (bio SNG) are other examples that fall within the broad category of renewable gas. The former concerns biogas that is upgraded to natural gas quality and the latter is produced via gasification technology. This chapter discusses biogas in terms of gas that is produced from different types of bio feedstocks via anaerobic digestion. Subsequently, the raw biogas can be cleaned and upgraded for several end user applications. These routes will be discussed in chapter 5. Developments around bio SNG are separately addressed in chapter 4.

3.1 Current developments

In 2010, primary production of biogas in Europe was 10.9 Mtoe, an increase of 31% compared to 2009.\(^\text{42}\) 27% of the biogas was produced from landfill, 10% from sewage sludge and the remaining 63% from decentralized agricultural plants, municipal solid waste, methanisation plants, co-digestion and multi-product plants.\(^\text{43}\) This growth was mainly driven by developments in Germany which has favourable support schemes in place. Power generation accounted for the main share of the energy produced from biogas, which is also related to government incentives for power generation from renewable energy sources.

Germany clearly leads the way in Europe with a share of 61% of total production. This corresponded with more than 7,000 biogas plants in 2010. Of these plants, 84% are based on co-digestion of crops and slurry (animal waste).\(^\text{44}\) Only 54 plants injected upgraded biogas into the gas grid (biomethane). This number increased to 82 plants in 2011.\(^\text{45}\)

Figure 8: Biogas production in Europe 2009-2010

Source: EurObserv’ER 2011

\(^{43}\)Ibid., p. 58.
\(^{44}\)Linke, B., Leibniz-Institute for Agricultural Engineering, IEA Bioenergy Task 37, Country Report, Germany, September 2011
Germany is followed by the United Kingdom with 1.8 Mtoe biogas production in 2010. Landfill is the main feedstock in the UK with a share of 84.6% of total production. Since 2008, the number of anaerobic digestion plants based on farm and food waste has shown a steep increase, but is still at an early stage.

After the United Kingdom, there is a large gap with a group of countries comprising France, Italy and the Netherlands that produced between 0.3 and 0.5 Mtoe in 2010. A second group of seven countries produced between 0.1 and 0.2 Mtoe. A special case is Sweden, (production of 0.11 Mtoe in 2010), where already 26% of the biogas is upgraded as vehicle fuel. As in the UK, the majority of the biogas is produced from sewage plants and landfills.

In the remaining countries, biogas plays a very marginal or no role. Overall, one could conclude that biogas production in Europe is led by only a small number of countries of which Germany is by far the dominant player. This picture aligns with the fact that within Europe, Germany is at the forefront of renewable energy development in general.

### 3.2 Biomass sources for biogas production

As briefly listed in section 1.1.1, biogas can be produced from a wide range of agricultural, industrial, municipal organic sources. Examples of agricultural feedstocks are manure (e.g. pig and cow slurry), harvest residues and energy crops. With respect to the latter various annual and perennial plant species could be used as crops for anaerobic digestion. Maize is most widely used in the majority of existing co-digestion biogas plants. Industrial waste that can be used as biomass resources for energy production includes sludges, and remains of the food industry such as breweries, sugar plants, fruit processing and slaughter houses.

In landfills covered organic waste forms biogas. Sewage sludge, (which is a by-product of wastewater treatment), is also an established source of biogas. Furthermore, other waste

---

46 EuroObserv’ER, p. 61.
48 Landfill gas is produced during anaerobic degradation and has a lower methane content than other biogases.
streams from the built environment are food waste, used kitchen oil and the organic fraction of municipal solid waste.

Apart from anaerobic digestion discussed above, biogas can also be produced from wood or woody biomass in a thermal gasification process. This will be further discussed in the next chapter.

The composition of the feedstock is an important factor as the (methane) yield of the biomass (m$^3$/kg substrate) impacts the energy potential of the biogas.\textsuperscript{49} Aspects in relation to this composition that have to be taken into account are:

- The total solids content (% of water, dry matter content)
- The percentage of volatile solids(portion of solids that are organic or dry and ash free are related to the methane yield)
- The Carbon:Nitrogen ratio
- Biodegradability. Organic materials which contain inhibitory components such as pesticides, antibiotics or disinfections are unsuitable feedstock.\textsuperscript{50}

Other factors that determine the yield are the energy left in the feedstock after storage, the length of time in the digester, the type of digester and the process conditions in the digester.\textsuperscript{51}

The technological and process related aspects will be discussed below.

### 3.3 Biogas Production

The three main biogas production routes are: direct recovery from landfill, also described as passive methanisation, sewage water treatment and thirdly dedicated digestion plants that convert manure, energy crops (or co-generation), waste from the food-processing industry and household waste into biogas.\textsuperscript{52} Anaerobic digestion technology is well established. In Europe, biogas is mainly produced in large scale digesters.

Anaerobic digestion (AD) technology was initially developed for low solids applications, mainly used for waste water and sewage treatment. In the past decade, there has been a development towards the use of this technology for commercial (energy crops), industrial and municipal waste. The mechanism of waste digestion can essentially be divided into two steps:

- Hydrolysis and acetogenesis, which converts the bio-degradable waste to glucose and amino acids. Next, these are converted to fatty acids, hydrogen and acetic acids;
- Methanogenesis, which is the conversion of the products of the first step to a gas, rich in methane (biogas).\textsuperscript{53}

\textsuperscript{49} See appendix figure 22
\textsuperscript{50} IEA Bioenergy Task 37, Frequently Asked Questions, http://www.sgc.se/biogasfaq/
3.3.1 AD plant configuration

Plant technology is also an important factor that influences the economic viability of biogas production. There are five main ways in which anaerobic digestion plants can be configured:

- **Wet versus dry processes.** So called wet digesters treat low solid content waste such as manure and sludges that contain less than 15% dry solids. Dry AD systems are suited to process high dry solid feedstocks such as energy crops and farm residues. In practice, two or more waste streams are combined for co-digestion to establish input consistency. Dry digesters typically produce less wastewater and often depend on external mixing of the feedstock.

- **Plug flow versus fully mixed.** Dry digesters are plug flow systems and depend on external mixing, while mixed systems for wet digestion use in-built mechanical stirrers.

- **Mesophilic versus thermophilic.** Temperature is a key factor in the control of digestion processes and the production rate as the biochemical reaction rate increases up to a certain limit. In AD systems that operate under a temperature between 25-45°C, mesophilic bacteria thrive, while in systems that operate at temperatures between 50-60°C, thermophilic bacteria dominate. Thermophilic systems can realize higher biogas yields in a shorter timeframe, but also use more energy and require additional infrastructure.

- **Single stage versus multi stage.** In single stage processes, the hydrolysis, acetogenesis and methanogenesis take place in the same reactor. Multi stage processes have been developed to realize optimization between the different steps, which can increase the yield, but also have higher capex requirements.

- **Batch versus continuous.** Batch processes are designed for small applications that have no continuous supply of feedstock. Continuous system allow for a more stable and efficient process, which contributes to a more optimal yield.

To summarize, the choice for an AD system depends on the one hand on the type of feedstock, but is also the result of an economic assessment to optimise between yield and costs. This optimum is not only influenced by the plant type, but is also driven by its performance, which relates to process stages such as feedstock preparation, biogas cleaning, provisions for wastewater treatment, digestate management and biogas utilization.

3.3.2 Crop digestion

Mainly driven by favorable regulatory frameworks, crop digestion and co-digestion has increased rapidly. In Germany, 90-95% of all biogas plants use crops such as maize, grass and cereals, mainly in combination with manure. A wide range of crops with different methane yields can be used for biogas production. Actual use will depend on, among other things, local (land) availability, prices and regulatory framework. Furthermore, the composition of the crops can differ by country. Ideally the biomass used for ensiling should have a dry solids content of between 20 and 40%.

In a medium sized crop digestion installation, typically up to 10,000 tons of silage are prepared during harvest time for continuous use as feedstock over

---

55 Ibid., p. 12.
56 Murphy, J., Braun, R., Weiland, P., Wellinger, A., IEA Bioenergy, ‘Biogas from Crop Digestion’ September 2011, p. 4
57 See appendix figure 23
58 Murphy. J., et al., IEA Bioenergy, p. 6
the year. Available surplus heat from a combined heat and power (CHP) unit may also be used for the drying process.\textsuperscript{59}

Different configurations as discussed in the previous section can be applied to (co) crop digestion. For example, dilute feedstock is processed in a wet digester with a continuous mixing tank reactor. Alternatively, the reactor may be of a dry batch type with recirculation of liquor over the feedstock.\textsuperscript{60}

Approximately 20\% by volume of the substrate that is fed into a digester breaks down to produce biogas and the remainder (the digestate) passes from the digester into the after storage tank for subsequent use. In most cases the digestate can be directly applied to nearby agricultural land as a fertilizer.

Due to its relatively high yield per hectare, maize is the most commonly used crop in Europe. High yield in combination with low energy use for crop production are key drivers for the economic feasibility of a crop digestion plant. Other important economic drivers are crop prices, subsidy schemes and the capital and operation costs of the biogas facility. The economics of biogas production will be discussed in section 3.6.

### 3.3.3 Biogas plant concept

Factors to take into account before building a biogas plant are the natural and agricultural conditions in the specific countries, the regulatory framework, economic and social aspects. The performance of a biogas plant is dependent on the local conditions such as climate, soil conditions, the substrate for digestion and building material availability. The design must respond to these conditions.\textsuperscript{61} Next to the design, the scale and required infrastructure are very much related to the end use and location (remote versus proximity to built environment or industrial sites). Examples of concepts for the infrastructure around biogas plants are:\textsuperscript{62}

- Decentralized plants in combination with a combined heat and power unit. Plants are located on farms or (food) industrial sites that use the energy for their own process;
- Decentralized plants in combination with a pipeline and CHP. The combination of a CHP with a district heating grid creates an optimal energy concept in energetic and economic terms;
- Decentralized plant in combination with a pipeline and upgrading unit to produce biomethane that is injected into the gas grid. The biogas can be collected and upgraded centrally or at the plant;
- Centralized plant (larger scale) that is located in an area with high feedstock availability in combination with CHP or upgrading unit for grid injection.

### 3.4 2020 perspective

As stated in the introduction, estimates of the potential of biogas show large differences. The Institute for Energy and Environment in Leipzig calculated a theoretical potential for Europe of 166 Mtoe (\approx200 bcm) in 2020.\textsuperscript{63} AEBIOM has estimated the biogas potential in terms of

\begin{itemize}
  \item \textsuperscript{59} Ibid., p.7
  \item \textsuperscript{60} Ibid., p.8
  \item \textsuperscript{61} Warner Kossmann et al., Information and Advisory Service on Appropriate Technology, Biogas Digest, Volume II, ‘Biogas - Application and Product Development’, February 2012, p.4
  \item \textsuperscript{62} Eurelectric. p. 48.
  \item \textsuperscript{63} Institute for Energy and Environment, ‘Possibilities of an European Biogas strategy, January 2007
\end{itemize}
biomass origin. This potential is more conservatively estimated at almost 40 Mtoe in 2020.\textsuperscript{64} This would correspond with 8\% of EU gas demand under the ‘Current Policies’ scenario.\textsuperscript{65} The difference between the theoretical calculations versus forecast is in part driven by economic and regulatory assumptions on the availability of biomass.

The most concrete reference for 2020 estimates are the national renewable action plans, which contain ambitions for the different renewable energy sources to meet the 20\% RES in energy supply. Biogas production is not separately reported, but is estimated in relation to the end use. Biogas-related electricity is estimated to be 64 TWh (5.5 Mtoe) in 2020.\textsuperscript{66} The gross production of heating and cooling from biogas is estimated at 5.1 Mtoe in 2020.\textsuperscript{67} The share of biogas in transport is approximately 6 TWh (0.5 Mtoe). The total estimate for final energy consumption sourced from biogas in 2020 is more than 11 Mtoe. Adjusting for conversion efficiencies, this corresponds with approximately 28 Mtoe of primary biogas production.\textsuperscript{68}

**Figure 10: Historic and projected biogas production**

Sources: ECN, EEA, National Renewable Action Plans, AEBIOM

As current frontrunner in biogas development in Europe, Germany will consolidate its position with a forecast 5.3 Mtoe in terms of gross energy production from biogas (electricity, heat and transport) in 2020.\textsuperscript{69} The United Kingdom follows as a distant second with 0.8 Mtoe by 2020.

Agricultural crops are the main supply source for biogas production in 2020, based on the assumption that 5\% of the arable land is available.\textsuperscript{70} An increasing shift from food to energy

\textsuperscript{64} European Biomass Association, ‘A Biogas Roadmap for Europe’, October 2009, p.16
\textsuperscript{66} Baxter, D., JRC European Commission, September 2011.
\textsuperscript{67} ECN, EEA, National Renewable Action Plans, p. 22, 24
\textsuperscript{68} This estimate is based on an assumed electric efficiency of 35\% and thermal efficiency of 40\%.
\textsuperscript{69} Ibid., p. 217, 259, 261.
\textsuperscript{70} This corresponds with 5 million ha. available for biogas energy crops
crop production could further accelerate and amplify the growth of biogas production in Europe.

**Figure 11: Breakdown of biogas production in 2020 by feedstock**

Source: AEBIOM, 2009

As highlighted in chapter 3.3.2, co-digestion of energy crops and manure is an increasingly applied biogas production concept, with especially dramatic growth of plants in Germany in the past 10 years. In the EU-27 more than 1,500 million tonnes of animal manure is produced every year, which corresponds with a theoretical biogas output of 17.3 Mtoe. In its estimate, AEBIOM assumes that 35% of this potential will be captured in 2020. This brings the total share of co-digestion in 2020 to 29.4 Mtoe.

EU countries with a large potential for energy crops, forestry waste, agricultural residues and waste such as Poland, the Baltic States and Romania have relatively little production today. Gasification technology, but also better organisation of waste streams could unlock this potential. However, another important element in this respect is the current penetration of gas in the power sector and further downstream.

Given current trends, it will be highly challenging to meet the 2020 objectives. The economic downturn has a negative effect on all renewable energy sources that are dependent on government support. Other main hurdles with respect to biogas projects are lengthy administrative and approval procedures, financing of projects where different stakeholders are involved and changing regulations.

### 3.5 Regulatory framework

As is the case for most renewable energy sources, biogas production is still dependent on subsidies to attract investors and establish a substantial scale. On the EU level, there is no specific policy on biogas, but it is addressed in multiple policy documents and Directives that are related to renewable energies and bioenergy. Biogas is included in three EU regulatory frameworks: the Renewable Energy Directive (2009/28/EC), the Directive on Waste Recycling and Recovery (2008/98/EC) and the Directive on Landfill (1999/31/EC). The first

---

71 European Biomass Association, ‘A Biogas Roadmap for Europe’, p. 18
72 ‘The use of agricultural material such as manure, slurry and other animal and organic waste for biogas production has, in view of the high greenhouse gas emission saving potential, significant environmental advantages in terms of heat and power production and its use as biofuel’.
73 Eurelectric, p. 46
of these is the result of the well known 20-20-20 targets. The last two can be viewed within the context of EU organic waste management objectives.

As referred to in the previous paragraph, the National Renewable Action Plan forms the framework for EU Member States to meet the 2020 targets. Biogas is one of the energy carriers that is included in relation mainly to renewable electricity and heat production. The incentive schemes to stimulate the development of biogas-related renewable energy are also defined on the national level, although there are similar types of subsidies across Member States. Certification systems, feed-in tariffs and investment support are examples of measures that are widely applied. However, the actual implementation process differs and is dependent on, amongst other things, national market conditions (e.g. energy prices), tax regimes and economic policy. Germany has set an example of implementing robust subsidy systems for renewable energy, which has led to significant growth of for example solar PV, but also biogas plants. Figure 12 shows an overview of the main incentives for biogas in Germany, the UK and Sweden.

**Figure 12: Incentive schemes - Germany, Sweden and UK**

<table>
<thead>
<tr>
<th>Country</th>
<th>Scope of support</th>
<th>Incentive</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Germany</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Feed-in tariff</td>
<td>Electricity &amp; Heat from Biogas, according to system size and fuel</td>
<td><em>Biogas</em>: €6.60 – 25.60 per kWh, <em>Landfill</em>: €3.30 – 5.50 per kWh, <em>Sewage</em>: €2.50 – 6.79 per kWh</td>
</tr>
<tr>
<td>Market premium</td>
<td>Biogas and Biomethane</td>
<td>Calculated every calendar month, based on a feed-in tariff and average stock market price</td>
</tr>
<tr>
<td>Gas processing bonus</td>
<td>Upgraded biogas for grid injection and transport</td>
<td>≈700/Nm3/h; ≈1000/Nm3/h; ≈1400/Nm3/h</td>
</tr>
<tr>
<td>Flexibility premium</td>
<td>Electricity from Biogas</td>
<td>Calculated every year</td>
</tr>
<tr>
<td><strong>UK</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Feed-in tariff</td>
<td>Electricity from Biogas</td>
<td><em>Up to 250 kW</em>: €0.147/GP/kWh, <em>250 kW - 500 kW</em>: €0.136/GP/kWh, <em>&gt; 500 kW</em>: €0.099/GP/kWh</td>
</tr>
<tr>
<td>Renewables Obligation Order</td>
<td>% RES from electricity production (&gt; 8MW)</td>
<td><em>Electricity from landfill, Electricity from sewage</em></td>
</tr>
<tr>
<td>Climate Change Levy</td>
<td>Favours any type of renewable energy generation</td>
<td></td>
</tr>
<tr>
<td><strong>Sweden</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Certification system</td>
<td>Certificates for electricity from Biogas</td>
<td>Quota for electricity consumers</td>
</tr>
<tr>
<td>Energy taxation</td>
<td>Tax benefits for electricity, heat and transport from biogas</td>
<td><em>CO2 neutral vehicles are tax free, biogas is taxed, but costs are deductible for plant owner</em></td>
</tr>
<tr>
<td>Investment support</td>
<td>Farm-based biogas production</td>
<td>30% of investment cost reimbursed</td>
</tr>
</tbody>
</table>

Source: Author analysis

The incentives schemes are subject to changes due to changing political climates or progressive modification by policy makers. Support programs have been closed or changed following, for example, a change of government or application criteria have been changed to become stricter. This creates a certain regulatory risk for investors and uncertainty with respect to the feasibility of renewable energy targets.

Regulation with respect to the biomass production can impact the availability of resources for biogas and biomethane production. For example, due to the increasing use of energy crops

---

and more specifically maize silage, the German government has put a limit on the proportion of maize and cereal grains in biogas production. Conversely, the use of municipal biowaste is enforced.

Regulation can also impact the availability of feedstock for biogas production (anaerobic digestion). For example, further implementation of the EU Waste Directive to reduce the dumping of biodegradable waste can have a positive effect in this respect. Furthermore, agricultural policy with respect to land availability for growing energy crops is an important factor. For example, in 2011, the German Minister of Agriculture stated that the country could raise the area of land on which it grows crops for use in energy generation to about 3 million hectares (7.4 million acres) by 2020 from 1.8 million hectares currently.

Potential further advancement of sustainability criteria as discussed in section 1.1.4 and public opinion should also be taken into account in the feedstock availability assessment.

Currently, the standards for grid injection of upgraded biogas (biomethane) are defined on the national level, although the threshold values of the major parameters (carbon dioxide, hydrogen sulfide, water, heating value) tend to be broadly consistent across the EU. Harmonization of biomethane quality standards could facilitate cross-border in future. Especially when volumes become more substantial, this becomes more relevant in the EU gas market integration context. The Directorate General of Energy has given the European Standards Organization (CEN) a mandate to develop standards for grid injection and fuel quality standards for biomethane use in transport applications.

### 3.6 Economics

The economics of a biogas plant today are inextricably linked to regulatory support schemes that are developed and adjusted by national governments or related agencies. In most European countries where biogas production is encouraged, the incentive such as the feed-in tariff varies according to system size and type of feedstock. The level of required support to realize a profitable investment depends on the capital and operational costs, but also on the development of fuel prices and the CO₂ price. The economic viability of a plant will improve in a scenario with rising natural gas prices and a more mature CO₂ market.

The investment costs of a biogas plant are mainly related to its size and feedstock mix. Both also depend on local conditions such as distance to existing energy infrastructure and availability of feedstock and the concept (own use vs. large scale sales of heat or grid injection). Depending on design, the investment can consist of the following equipment: feedstock storage, pre-treatment (dehydration), digesters (including machinery and electrical/control equipment), infrastructure, gas treatment, gas storage, CHP units, heat exchangers, gas upgrade installation (e.g. CO₂ removal). Construction costs are generally included in the capital expenditure. Figure 13 shows investment cost estimates for co-digestion biogas plants in the UK, Germany and The Netherlands. For plants with a capacity

---

75 Strauch, S., Krassowski, J., Fraunhofer Umsicht, ‘Overview of Biomethane market and regulations in partner countries’, Written within the project GreenGasGrids, supported by the Intelligent Energy Europe Programme, March 2012, p. 19.
78 Baxter, D., JRC European Commission, JRC, IEA Bioenergy Task 37, September 2011
of around 500m³, estimates of investment costs vary by some €900,000. The variation is mainly driven by differences in the feedstock mix and related storage facilities for storage of the substrate.

**Figure 13: Investment costs for biogas plants**

<table>
<thead>
<tr>
<th>Investment costs</th>
<th>Plant characteristics</th>
<th>Investment cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>NNFCC</td>
<td>670 m³/h, 59% crops, 35% slurry, 6% food waste</td>
<td>€2,200,000</td>
</tr>
<tr>
<td>DENA</td>
<td>600 m³/h, 90% liquid manure, 10% maize silage</td>
<td>€1,840,000</td>
</tr>
<tr>
<td>ECN</td>
<td>600 m³/h, 10% liquid manure, 90% maize silage</td>
<td>€2,460,000</td>
</tr>
<tr>
<td></td>
<td>606 m³/h, 50% manure, 50% maize and other co-substrate</td>
<td>€2,272,500</td>
</tr>
</tbody>
</table>

*The capacity is calculated based on a yearly production of 4.5 mcm and a load factor of 50%*

Source: The National Non-Food Crops Centre, Deutsche Energie-Agentur, ECN

Obviously, the investment also correlates with the plant size. DENA estimated the investment costs of a 1,000 m³ and 2,000 m³ plant (10% liquid manure, 90% maize silage) to be €4.4 million and €7.9 million respectively, confirming to a degree the scope for economies of scale.

Capital costs are clearly a key factor in the cost of biogas production. Depending on the share and type of substrate, feedstock is another key cost item (including transport and storage). Other items are: heat and electricity use, maintenance costs, personnel costs and process costs. Again, these costs are driven by the feedstock mix, applied technology, site conditions and plant size.

In a study by German Research Centre for Geosciences (GFZ), three co-digestion biogas plant concepts in Germany have been assessed. The first plant is a biogas plant in combination with two CHP units processing a combination of biowaste and sewage sludge for electricity generation. The plant is capital intensive (see Figure 14) due to factors including investments in substrate pre-treatment equipment and high construction costs. This is reflected in relatively high capital costs and digestate treatment costs. Despite the fact that feedstock costs are low, the overall production costs are high. Figure 14 shows the huge gap that has to be bridged to make this plant profitable. In this case, subsidies on top of the basis feed-in tariff account for 73% of the revenue. These subsidies are granted in relation to valorization of the feedstock.

---


80 German Energy Agency (DENA), ‘Technologies and Costs of Conditioning Biogas and Feeding into the Natural Gas Network’ September 2010, p.91-94.

The second plant is configured with smaller CHP units. Its feedstock comprises energy crops for electricity generation and therefore feedstock costs, including transportation, are a main component in the production costs. Capital costs also account for a significant share of generation costs, but are much lower in absolute terms compared to the first plant. Due to the significantly lower cost-base, this plant is more profitable. Subsidies in addition to the feed-in tariff account for 50% of the revenue. These subsidies consist of an energy crops bonus (75%) and a technology bonus (25%).

The third plant is a biogas plant in combination with an upgrading unit. It also uses 100% energy crops. Due to the upgrading technology, the investment costs are relatively high, but the capital costs are significantly lower than the feedstock costs and CO₂ removal costs. The total operational costs are 8.13€ct/kWh. The costs for raw biogas production are approximately 5.7 €ct/kWh, which is slightly lower than the 6.05€ct/kWh estimate by the German Energy Agency for a 500m³/h plant with 10% liquid manure and 90% maize silage. In 2009, the average sales price for biomethane was 7.8 €ct/kWh. The share of subsidies in the form of avoided network fees in the revenue is relatively low (28%) and the plant would still be profitable without them.

Under the subsidy regime of that time (2009) and given assumptions on key technology and economic parameters, the second plant was most economically attractive. However, reliance on subsidies is also significant for this plant and in that respect, the biomethane plant seems a more economically robust alternative.

In Germany, the leading country in Europe with respect to biogas production, biogas production cost estimates range between 3.68 and 5.77 €ct/kWh. The German Energy Agency has calculated production costs of raw biogas with a feedstock mix of 10% vegetable matter and 90% liquid manure at 4.31 €ct/kWh for a 100m³/h plant and 3.68 €ct/kWh for a 500m³/h plant. Shifting the mix upside down with 10% liquid manure and 90% maize silage, results in 5 €ct/kWh for a plant with a capacity of 2000m³/h and 5.77 €ct/kWh for one with a capacity of 250m³/h.

The Fraunhofer Institute has calculated production costs of co-digestion with a feedstock mix of 90% maize and 10% liquid manure between 5-6 €ct/kWh. They estimate the maximum

---

82 German Energy Agency (2010), p.93
83 ibid, p.91-94.
potential scale effect at 1€ct/kWh (500m³/h – 2,000m³/h). The production of raw biogas accounts for two thirds of the total costs of producing and selling biomethane. Economics of biomethane will be discussed in chapter 5.

Cost savings can be achieved by, amongst other things, own use of the heat instead of gas and/or use waste heat from the CHP unit (if applicable). Furthermore, the electricity produced can replace more expensive grid-based power. Process optimization to minimize heat losses and increase plant efficiency also improves the economic viability. Another cost saving option is the own use of the digestate that is used as biofertilizer. The fertilizer value of digestate depends on the nutrients present in the feedstock. The attractiveness will depend on fertilizer prices.

**Figure 15: Cost structure for biomethane**

Source: Fraunhofer Umsicht

The revenues of a biogas plant are in most cases related to the associated electricity or heat production and sales, which are subsidized through for example a feed-in tariff. In addition, in some European countries, upgraded biogas can be sold to the market via a certification body. Changes in subsidies lead to shifting economics for the plant types, based on feedstock use and size. Another source of income is sales of the digestate.

### 3.6.1 Costs of feedstock

As discussed in the previous section, feedstock costs have a large impact on the economic viability of a biogas plant. Depending on the type of feedstock, they could account for up to 50% of production costs. Main feedstock cost elements are land costs, labour costs, transportation costs, fertilizer and capital costs (machinery, maintenance). Other costs include storage and handling.

Waste and manure often have negative or zero costs as they have to be processed in some manner prior to disposal. This is a factor influencing the business case. Biogas plants that consume waste get economic compensation for the service, also known as gate fees. In a

---

study issued by the DECC, fees for disposal of food waste were estimated between £37/t-
£54/t.  

For energy crops (forestry biomass) it is different. There are multiple markets for these market
resources. For example, the food and energy industry are competitors in the maize market.

The price for energy crops such as maize silage and wheat differ by country and region due to
national and local supply-demand dynamics and regulations. In Germany for example, maize
prices range between 20-50€/t. In the study by GFZ (see previous section), maize prices are
assumed at 30€/t and wheat at 120€/t). In the economic assessment of a manure co-digestion
plant in the Netherlands, ECN has used a five year (2006-2011) average maize price of
€34.8/tonne. In the DECC study, energy crop prices, which include grass silage as well as
maize are assumed to range from 16 to £27.5£/t.

---

87 DECC, ‘analysis of characteristics and growth assumptions regarding ad biogas combustion for heat, electricity and
transport and biomethane production and injection to the grid’, May 2011, p.8
88 ECN, KEMA, ‘Base rates in the SDE+ scheme 2012’ September 2011, p.17
4 Bio Synthetic Gas

Next to the anaerobic digestion route that has been discussed in the previous chapter, biomass gasification represents a second route to produce biomethane. Via a thermo-chemical production process, (see section 2.1) solid (woody) biomass is converted into gas with relatively high methane content (approximately 95%). The gasification of biomass for the production of heat and electricity has been successfully demonstrated and is a mature technology. However, the methanation process step to produce bio synthetic natural gas is still at the R&D phase. The bio SNG production process can be subdivided into 5 steps:

1. **Biomass pre-treatment.** Adaptation of the biomass size to meet the demands of the feeding system and of the drying of the biomass to reduce the energetic losses of the gasification process.

2. **Biomass gasification.** Thermo-chemical conversion process, where the gasification media (pretreated fuel) is converted into gaseous fuel (raw gas) with the main components CO₂, CO, H₂O, H₂ and depending on the gasification parameters certain amounts of CH₄.

3. **Gas cleaning.** To avoid catalyst poisoning in the subsequent synthesis (e.g. caused by organic sulphur) and damage to other plant components (e.g. corrosion of heat-exchanger surfaces) the raw gas has to be cleaned after leaving the gasifier.

4. **Methanation.** Catalyst-based synthesis with the aim of increasing the methane content of the cleaned gas.

5. **Raw-SNG upgrading.** The raw-SNG upgrading includes the separation of carbon dioxide, water and, depending on the raw-SNG quality, other gas components (e.g. hydrogen) to fulfill the quality criteria for grid injection.

Gasifiers can be divided into high temperature gasifiers (typically 1,300 – 1,500°C), which produce a syngas, and medium temperature gasifiers (typically 850°C) that produce a producer gas. Syngas does not contain hydrocarbons such as methane, while the producer gas contains up to 50% of hydrocarbons. The latter obviously is best suited for bio SNG production and therefore the medium temperature gasifier is the preferred technology. The medium temperature gasifiers can be divided into fixed bed down-draft gasifiers and fluidized bed gasifiers. The former are widely used to produce gas for gas engines and are known for their simplicity and relatively low investment cost. The fluidized bed gasifier can process a wide variety of biomass sources and is mostly preferred for large scale operations such as potentially the production of biomethane.

There are a number of gasification demonstration projects in Europe:

- SNG Demonstration plant in Güssing, Austria: 1MW<sub>SNGL</sub> demonstration plant, ambition for upscaling to 20-200MW;
- The Gothenburg Biomass Gasification Project: 20MW biomethane production, start up expected end of 2012 and upscaling to 100MW in 2015;

---

89 Deutsches BiomasseForschungsZentrum gemeinnützige (DBFZ), 'Focus on Biomethane, Biomass for Energy' 2012, p.7
91 Van der Meijden, C.M., et al., ECN, p.8
- The ECN/HVC Project for BioSNG; 1MW pilot plant under commissioning, plans for building 10MW CHP demo plant. After proven concept, possible second demo plant of 50MW_{SNG};

The feedstock potential for gasification is larger compared to anaerobic digestion as a wider range of (woody) biomass sources are applicable and also the estimated amount of available resources is larger (see chapter 1). Because of the use of different types of feedstock, the two technologies do not compete in that respect. However, as long as biomethane production is dependent on regulatory support, there could be competition for subsidies.

Because bio SNG production is still in the R&D and demonstration phase, there are very little data on the economic performance of an integrated installation (from pre-treatment to raw bio SNG upgrade). As is the case for co-digestion with a large share of energy crops, feedstock costs are a key driver of the economic viability.

ECN has calculated the biomethane production costs based on biomass cost scenarios ranging between zero €/GJ (local sources for small scale operation) and 6 €/GJ (global market for larger plants) and different plant scales (10-1,000MW).

Production costs range between 24 €/GJ for a small plant (10MW) with biomass costs of 6 €/GJ and 5€/GJ for a 1,000 MW plant with no feedstock costs. Obviously, these are extreme cases. The costs for a 200MW plant based on biomass costs of 2 €/GJ_{th} or 4€/GJ_{th} would be 12 €/GJ and 15€/GJ respectively. With a current gas price of approximately 7.5 €/GJ (€27/MWh), biomethane production via the gasification route will have to be subsidized to make a profitable business. Further scale effects could be realized when increasing the plant to 1,000MW, but this will probably still not be sufficient to achieve natural gas price parity.

The production of biomethane via the gasification route can potentially lead to a dramatic increase of the share of biomethane in renewable energy supply. A much larger scale can be established with a resource base that is global and has a higher potential than anaerobic digestion-related biomass. However, the technology development is in the demonstration phase and most likely, it will also depend on subsidies or other incentives to become economically viable. The coming years will be important: if no serious progress is made, it is not likely that gasification will play a substantial role up to 2030.

---

93 Van der Meijden, C.M., et al., ECN, p.11
5 Downstream biogas markets

As briefly addressed in chapter 3, biogas can be used in more or less all the downstream applications that are developed for natural gas. Today, biogas is largely used as fuel in combined heat and power plants. Alternatively, biogas can also be upgraded and used as a vehicle fuel (bio CNG) or injected into the grid as a substitute for natural gas. The methane in the biogas can also be utilized in industrial processes and as a raw material in industry. Depending on the end use, different treatments steps are required. The upgrading opportunities open up a potential large market for biogas as a renewable alternative for natural gas. The advancement of grid injection has created competition between the biogas downstream routes. The competitiveness of the different options is driven by a combination of technological, economic and regulatory factors. Technological advancements, fluctuating prices of feedstock and equipment and the introduction of new incentives or amendment of existing subsidies, can impact the viability of each option. This viability especially has a large impact as its scope is not limited to subsidies, but can affect the availability of waste and energy crops. In this chapter, three main end user markets are discussed: (combined) electricity and heat production, transport and grid injection.

Figure 16: Downstream routes for biogas

Source: Author's Schematic

5.1 Combined heat and power

The majority of the biogas is used for heat or combined heat and power production, which is driven by the subsidy schemes to stimulate renewable energy mentioned earlier. First of all, a relatively small part of the biogas is used in boilers to produce heat only or in industrial applications for steam generation. Heat-only installations are mainly linked to small scale ‘on-farm’ biogas plants. Most of the biogas plants are connected to electricity or combined heat and power production. The CHP installation is often located close to the digester. Gas engines are most commonly used and can reach an electrical efficiency of 30-45%, depending on gas engine type and size. The thermal efficiency rate ranges between 35-60%. The overall efficiency of combined heat and power production units can reach around 85%. The capital cost of a CHP (gas engine) unit depends on size: €900/kW for a 150kW el unit and €560kW el for a 500kW el unit. Waste and energy crop-based digesters are commonly used in these configurations as a minimum scale is required to be viable. In addition, the viability is also dependent on the proximity to the electricity and / or heat grid.

Biogas-fired power generation in Europe was 30.3 TWh (~2.4 Mtoe) in 2010.\(^95\) According to the EU renewable action plans, this will increase to 64 TWh (~5.5 Mtoe) in 2020. Total heat consumption was 1.5 Mtoe and estimated at 5.1 Mtoe in 2020 (see chapter 3.1).

To increase the quality of the raw biogas up to boiler or CHP standard, unwanted substances such as hydrogen sulphide, oxygen, nitrogen, water and particulates are removed from the gas. The main reason for doing this is to prevent corrosion and mechanical wear of the equipment in which the biogas is used.\(^96\) The concentrations of these substances are dependent on the composition of the substrate from which the gas was produced.

Firstly, the water is removed by cooling, compression, absorption or adsorption. Secondly, the concentrations of hydrogen sulphide in the biogas can be decreased either by precipitation in the digester liquid or by treating the gas either in a stand-alone vessel or while removing (most of the) carbon dioxide. Thirdly, oxygen and nitrogen can be present in landfill gas if the gas is collected using a pressure-suction approach. These gases can be removed by adsorption with activated carbon, molecular sieves or membranes. Finally, particulates can be separated by mechanical filters.\(^97\)

As discussed earlier, the growth in biogas production in the past decade has been mainly driven by favourable regulatory incentives for power and heat production. However, biogas to grid and the use of biomethane as fuel for vehicles are gaining ground in the context of decarbonisation of gas supply and stricter regulation in the transport sector. Hence, increasing competition between the different downstream routes can be anticipated. The other biogas utilization options are discussed below.

### 5.2 Upgrading to bio methane

#### 5.2.1 Upgrading biogas to biomethane

Currently, biomethane is produced in 11 European countries and injected into the gas grid in 9 countries.\(^98\) However, in most countries the volumes are still marginal. To produce biomethane from biogas, further purification is required. Biogas generally contains significantly more carbon dioxide than natural gas. In addition, natural gas also contains higher levels of hydrocarbons other than methane. The main objective of this upgrading process is to remove most of the CO\(_2\) from the biogas to increase its energy density. To achieve the necessary specification for grid injection further purification stages may be required including drying to a certain water dew point, depending on the pressure of the gas grid, into which the biomethane is injected. The proximity to the grid and the need to provide a physical injection point are additional practical challenges to be overcome.

---

\(^95\) EurObserv’ER, biogas , p.56  
A number of upgrading technologies are commercially available:\(^99\)

- **Pressure Swing Adsorption.** The CO\(_2\) is separated by adsorption on a surface under elevated pressure. The usual adsorption material is activated carbon or zeolites.
- **Absorption.** The raw biogas meets a counterflow of liquid in a column which is filled with plastic packing. The liquid leaving the column will contain increased concentration of carbon dioxide as the latter is more soluble than methane. Water scrubbing is the most common upgrading technique and plants are commercially available from several suppliers in a broad range of capacities. In addition, organic physical scrubbing and chemical scrubbing based on amine solutions are applied technologies.
- **Membranes.** Dry membranes for biogas upgrading are made of materials that are permeable to carbon dioxide, water and ammonia. Usually membranes are in the form of hollow fibres bundled together. This is a common method for landfill gas upgrading.
- **Cryogenic upgrading.** This is a relatively new technology. It makes use of the different boiling/sublimation points of the various gases particularly for the separation of carbon dioxide and methane.

Before it is fed into the natural gas network, the quality and quantity of the biomethane produced is metered. A number of EU countries have national standards for injection of biomethane. As discussed in chapter 3.5, there are initiatives at the EU level to harmonize grid injection standards for new gases. Fraunhofer Umsicht, a German energy technology institute, has estimated upgrading costs within a range of 1.4–2.3 €ct/kWh (Figure 18). Scale effects can be achieved by central upgrading, linking different biogas producers to one upgrading installation.

---

\(^{99}\) Ibid., p. 9
5.2.2 Gas distribution (grid injection)

The upgrade to biomethane and injection in the gas grid significantly increases the market potential for biogas. Traditional natural gas users such as power plants, industries and households gain access to renewable gas, albeit mixed with conventional gas within the grid. The biomethane injected into the grid has to meet national quality standards. The energy density, the Wobbe Index and other components (e.g. micro-organisms) are measured and if required, the biomethane is enriched with propane. Furthermore, odorant is added and the pressure is regulated up to the level that is required at the entry point of the respective grid. Costs for grid injection are estimated to range between 0.1-0.3 €ct.kWh (see Figure 18), which is a small fraction of total biomethane costs. Biomethane injection in the gas grid is increasing, especially in Germany, the Netherlands and Sweden. In these countries, grid codes have been developed to facilitate injection and ensure a constant gas quality in the grid.

Figure 18: Biomethane production costs

<table>
<thead>
<tr>
<th>Biogas costs (€ct/kWh H₂)</th>
<th>Plantcapacity</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>500 Nm³/h raw gas</td>
</tr>
<tr>
<td>Raw biogas production</td>
<td>5.5</td>
</tr>
<tr>
<td>Upgrade/cleaning</td>
<td>2.2-2.3</td>
</tr>
<tr>
<td>Grid connection</td>
<td>0.15-0.3</td>
</tr>
<tr>
<td>TOTAL</td>
<td>7.8-8.6</td>
</tr>
</tbody>
</table>

Source: Fraunhofer Umsicht

Figure 19: Biomethane sourcing and sales price versus natural gas price in Germany

Source: Bundesnetzagentur, ‘Biogas Monitoringsbericht’
Although injected volumes of biomethane are increasing, subsidies are still required for it to be commercially attractive compared to the reference fuel, natural gas. Figure 19 shows the average sales price of biomethane compared to the average spot price of natural gas in Germany from 2008 to 2011. Prices converge in 2010 and 2011 due to oversupply of biomethane, but the gap between the sourcing price and the natural price is still more than 3 €ct/kWh as the production costs have to be recovered.

In the Netherlands, the gap between TTF prices and costs of biogas produced from landfill and sewage treatment is relatively small (figure 20). This is mainly due to the negative feedstock costs. However, the potential for growth for both technologies is limited. This growth is expected to mainly come from co-digestion, which includes the use of more costly energy crops. A substantial subsidy is required for this technology to compete with conventional gas. Hence, to establish serious market volumes and meet at least 50% of the ambitious government targets by 2020 and 2030, in both the Netherlands and Germany, will require backing by significant financial support from their governments.

### 5.3 Biomethane as vehicle fuel

Biomethane can also be used as a renewable transport fuel in vehicles designed to run on compressed natural gas (CNG) or liquefied natural gas (LNG). The biomethane that will predominantly be supplied to the fuel station through the grid is probably either compressed (CBM) or liquefied (LBM). In the case of CBM, the biomethane is compressed through a multiple stage reciprocating compressor to 250-300 bar and stored in a cascade storage system and finally dispensed to the vehicle.

To produce liquid biomethane, the gas is cooled and stored at -160 °C. Subsequently, vehicles are refuelled with LBM through a cryogenic liquid transfer pump and metering system in

---


101 ECN, KEMA, ‘Base rates in the SDE+ scheme 2008-2012’.
much the same way as a conventional petrol or diesel pump but designed to cope with the low temperature. The advantage over CBM is the higher fuel density, which allows for smaller storage. On the other hand, the fuel is less stable and requires more safety precautions when filling a vehicle.

The challenge of providing the infrastructure (refuelling stations) is a key challenge to growth. Existing gas filling stations could be used to accommodate the penetration of biomethane in the transport sector. However, this will require proximity to a biogas production site. Alternatively, the filling station could buy certificates in order to sell the CNG as CBM. This will have to be facilitated by a regulatory framework that supports a well functioning certifying system with sufficient market depth.

In 2011, there were more than 1 million natural gas vehicles (NGV) and 2,800 CNG refueling stations in the EU. This represents a very small share of the total EU vehicle market: 0.38% vehicles, 1.7% buses, 0.09% trucks. The introduction of small scale LNG or LBM could stimulate the use of natural gas or biomethane in trucking. Italy is the front runner in Europe with 780,000 NGVs and 860 refueling stations in 2011. With 903 refueling stations, Germany has the lead in terms of refueling stations, but it ‘only’ has 96,000 NGVs. Hence, Germany has potential for significant growth for NCG and possibly CBM.

Arguments that are used for the promotion of NGVs are the reduction of PM and NOx emissions and tailpipe CO₂ reduction. Furthermore, according to the calculations of the Natural Gas Vehicle Association, the average CNG price in December 2011 was 0.71€/litre gasoline equivalent and 0.80€/litre diesel equivalent. Average gasoline and diesel prices in Europe were 1.47€/litre and 1.42€/litre respectively. In a UK case study, the price of CNG with a blend of 10% biomethane has been estimated at 0.76€/m³, which corresponds with approximately 0.7 €/litre gasoline equivalent.

In addition to the cost of production and injection of biomethane, the costs of compression (to 250 bar), storage and service costs at the refueling station are estimated at 0.11€/m³ ~1.1 ct/kWh. The total costs for CBM or LBM depend on earlier discussed factors across the whole value chain such as type of feedstock, biogas plant size and location.

5.4 Feedstock for chemicals

Biomethane could also be an alternative for natural gas as feedstock to produce bio-based chemicals. Natural gas based chemical products are used in several end user markets. In Western Europe, most of the gas is used for the production of ammonia. Uses of ammonia include fertilizer manufacture, animal nutrition and refrigeration. Other derivatives are methanol, oxo chemicals, acetylene, hydrogen cyanide and carbon disulfide. Methanol is for example used in the production of plastics, fuel and vitamins. Germany is the largest user of natural gas as feedstock. As is the case for other biogas or biomethane applications, the penetration will largely depend on subsidies as long as the natural gas price is significantly lower than that of biomethane.

---

103 Ibid., p. 100.
105 Ibid.
106 Murphy, J.D., Environmental Research Institute, University College Cork, ‘Task 37 Energy from Biogas’, April 2011.
107 Murphy, J.D., Biofuels Research Group, ERI (University of Cork), ‘Cost of Biomethane’, 15 April 2010
108 Arthur D. Little, ‘Biogas as a feedstock for Chemical Manufacture’, 2010
5.5 Country cases

5.5.1 Sweden

Sweden has been at the forefront of developing upgrading technologies for biogas. In 2010, 47 upgrading plants were in place of which 7 plants have a grid connection. The main driver for biomethane production is the renewable target in the transport sector. It is the ambition to have a fossil fuel free vehicle fleet in 2030. In 2010, approximately 56 mcm of biomethane was produced. 109 94% was sold to the transport sector, which makes Sweden front-runner in Europe with respect to the introduction of biogas in transport. Sweden has no specific target for biomethane production.

5.5.2 Germany

As discussed in chapter 3, Germany has more than 7,000 biogas plants in operation. Since 2008, the number of upgrading facilities that also inject the biomethane into the gas grid has been increasing rapidly. By the end of 2012, it is estimated that there will be around 160 upgrading plants, compared to 15 in 2008. 110 This corresponds approximately to total output capacity of 92,000m³/h. The plant sizes vary between 300m³/h and 10,000m³/h. The ambition of the German Government is to inject 6 bcm/year of biomethane by 2020 and 10 bcm/year by 2030. In 2011, 77 biogas upgrading plants fed 275 mcm into the gas grids, an increase of 54% over 2011 (179 mcm). 111 However this is only 4.6% of the 2020 target of 6 bcm.

5.5.3 United Kingdom

The United Kingdom has a regulatory framework in place that supports the development of biogas and biomethane, however the majority of biogas plants are related to sewage treatment. While anaerobic digestion based on agriculture biomass is increasing, in 2011, only 2 upgrading facilities were in operation. 112 The UK has an extensive gas infrastructure, which offers significant market potential for biomethane. The government has communicated an unofficial target of 650 mcm/year production by 2015 in relation to renewable heat, but it is not likely that this will be met.

109 Strauch, S., Krassowski, J., Fraunhofer Umsicht, p. 41.
110 Ibid., p. 19.
112 Strauch, S., Krassowski, J., Fraunhofer Umsicht, p. 49.
6 Biomethane development and implications for natural gas

As discussed in previous chapters, the majority of current biogas production is utilized for renewable heat and power generation. In counties such as the UK and the Netherlands where natural gas dominates distributed generation, further growth of biogas-fired CHPs can be at the cost of the share of natural gas, but will probably first replace coal-fired power and heat generation, assuming an increasing carbon constraint. In the assessment of possible implications for natural gas, it is more obvious to focus on upgraded biogas (biomethane) that is either injected into the grid for supply to traditional end users or compressed or liquefied to serve the transport sector. Grid injection is currently the most viable route, with the largest potential impact on natural gas supply. This predominantly applies to the mature European gas markets with a well-developed infrastructure such as the UK, the Netherlands and Germany.

Natural gas vehicles, a potential downstream growth gas market is still at a relative early stage (see chapter 5.3) and may not represent huge potential in the traditional gas countries. Sweden is an example of a non-traditional gas market that is one of the frontrunners in Europe, also with respect to the penetration of CBM. Therefore, the impact of biomethane as a vehicle fuel on the natural gas business is rather limited, at least in the short term, due to the small size of the market, but could on the other hand be viewed as a lever for growth of total gas demand in transport.

Estimates of the potential size of the biomethane-to-grid market differ and in many European countries it is virtually non-existent as the core focus is on power and heat production and/or the overall role of gas in the energy system is relatively small. Germany is most advanced with setting targets. The government has communicated the ambition to inject 6bcm/year by 2020 and 10 bcm/year by 2030. These numbers correspond with a share of 7% and 11% of total gas consumption in the respective years.\textsuperscript{113}

The Netherlands has adopted a target of 700 mcm by 2020 in the context of the EU 2020 policy, but there is no official ambition for 2030.\textsuperscript{114} The 2020 target corresponds with a share of approximately 2% of estimated natural gas demand. The organisations promoting biomethane development have communicated an ambition of 3 bcm/year by 2030. Looking at current grid injection volumes, it will be highly challenging to meet these 2020 targets. In the Netherlands, 15 mcm was injected in 2011, which is only a very small fraction of the envisaged 700 mcm.\textsuperscript{115} Germany injected only 5% (~300mcm) of the 2020 target in 2011, which corresponds with around 80 biomethane plants.\textsuperscript{116} To realize the 2020 objective, 1,000 plants would be required.

The UK has no official target for grid injection, but the DECC has set a target of 7TWh (~650 mcm) renewable heat from biomethane by 2020.\textsuperscript{117}

Looking at the projections and current developments, it is reasonable to assume that biomethane will not reach substantial volumes in Europe by 2020 and will therefore have limited effect on the natural gas business. However, the coming 8 years are important in the

\textsuperscript{113} CERA, ‘Long Term Demand Outlook Europe, June 2011.

\textsuperscript{114} National Renewable Action Plan for the Netherlands, submitted by the Dutch Government to the European Commission in June 2010, p. 106

\textsuperscript{115} Central Bureau for Statistics, ‘Renewable Energy in the Netherlands 2011’ p.89


\textsuperscript{117} http://www.nationalgrid.com/uk/Gas/SustainableGasGroup.
sense that a critical mass could be realized to embed biomethane in gas supply and to establish a mature market with sufficient liquidity and depth.

After 2020, the potential of anaerobic digestion can be further enhanced, especially if large scale production of energy crops is permitted for this purpose. A real leap forward in volumes will largely depend on the large scale introduction of gasification technology. As discussed in chapter 4, the production of bio synthetic gas offers much larger potential than anaerobic digestion due to the wider range of globally available feedstock and hence potentially larger scale production. There are a number of pilot plants in Europe, but the step to large scale commercial operation is subject to many uncertainties. As with most renewable energy technologies, development is dependent on regulatory support, but could also be driven by obligations for gas suppliers to supply a certain share of renewable gas. Furthermore, the rationale for investors is also linked to, for example, the development of gas prices and strategic considerations to include renewable gas in the portfolio to promote a sustainable image.

In addition, the establishment of a European cross border trade system of issuing, registration, handling and off-setting trade-able biomethane certificates, could accommodate transfer of biomethane from countries with high feedstock potential to more mature gas markets such as the Netherlands and the UK that are more constrained in the production of energy crops on a large scale. Consequently, yearly sold volumes could further increase. This trade could for example be incorporated in the existing European Energy Certificate System (EECS) framework. The green gas grid initiative, a project within the framework of Intelligent Energy Europe to promote the production of biomethane and injection into the natural gas grid allowing international trade, includes a work stream to develop a European trading scheme. Realization of such a schema can further stimulate biomethane market development.

If there is a successful introduction of gasification, optimal use of anaerobic digestion potential and options for cross border trade, the volumes of injected biomethane could reach material proportions; i.e. up to 10-20% of national gas consumption. This can be a 1 on 1 replacement of natural gas in mature gas markets such as the UK, Germany and the Netherlands. In such a scenario, the traditional natural gas business would clearly lose market volume. This loss will probably come on top of already decreasing demand due to further efficiency improvements in the residential and commercial sector and increasing penetration of renewable technologies in the power sector. However, decarbonisation of a substantial share of gas consumption can also enhance the credibility for gas as long term fuel in a carbon constrained world.

The feasibility of such a scenario is not high given the current pace of biomethane grid injection development and the level of subsidy required. It also differs by country. Germany seems to be taking the next step to scale up injection although the 2020 targets will probably not be met. The outlook in the UK is on the other hand more questionable and injection still in a early stage.

Although at present unlikely, the high market penetration scenario should be re-evaluated in five years’ time when there is more clarity on whether the promise of biomethane is substantiated by a dramatic growth in digesters and upgrading plants and forecasts on gasification are further backed by more field experience.
In the meantime, biomethane is one of the renewable options and as mentioned above can be a lever for growth of gas in transport and also serve as a pillar of a decarbonisation strategy for gas.\(^{118}\)

\(^{118}\) Van Foreest, F., Oxford Institute for Energy Studies, “Does natural gas need a decarbonisation strategy?” May 2011
7 Conclusions

Estimates of future biomass potential vary significantly due to different assumptions on the type of biomass and technical, economical and ecological limitations to biomass supply. Globally, the potential ranges between 1,150-34,500 Mtoe in 2050. Projections of the European potential in 2020 range between 120-235 Mtoe. The main biomass sources today are forestry residues and waste from the paper and pulp industry. Growth of the available biomass will be largely driven by the increased cultivation of energy crops. The main sources of feedstock for biogas production are landfill, sewage treatment, manure, energy crops and waste (residential and industrial).

Both globally and on the EU level, biomass plays a prominent role in renewable energy plans. In the EU, biomass is projected to account for around 60% of total renewable energy and 10% of total energy demand in 2020. This corresponds to a demand for biomass of approximately 135 mtoe, an increase of 50 mtoe compared to 2010. The main end user sector is heating and cooling (64%), followed by transport (22%) and electricity (14%).

Demand could in theory be met based on biomass availability projections by amongst others AEBIOM and EEA that range between 170 and 235mtoe. However, supply-demand dynamics can also hamper biomass supply. Changing regulatory frameworks can either stimulate or limit supply. Incentive schemes are in most cases still required to make biomass energy projects economically viable. Furthermore, policies on waste management, possible introduction of sustainability criteria and land allocation for energy crops determine the actual biomass availability. Other factors are demand in other markets, prices of feedstock, infrastructure costs, demographic changes and consumer awareness.

There are a number of conversion technologies available to capture the potential of biomass for production of renewable energy. First of all, thermal gasification is used for stand-alone biomass or co-firing (coal and biomass) for power and heat generation. Secondly, thermochemical gasification is applied to produce bio synthetic natural gas that can be further upgraded to biomethane. Both technologies use woody biomass as feedstock and could compete for resources in the future if the latter becomes a mainstream technology. Finally, the chemical conversion processes of anaerobic digestion and fermentation/hydrolysis are applied to produce biogas and bio liquids such as bio ethanol and biodiesel. For both processes, energy crops such as maize and grass are used and increasing competition for resources can be anticipated in case of large scale production on the longer term.

Today, biogas is being produced via anaerobic digestion. In 2010, primary production of biogas was 10.9 Mtoe (~ 13 bcm). Germany is by far the leading country in Europe with 7.7 Mtoe, which corresponds with more than 7,000 plants. Second is the UK with a production of 1.8 Mtoe of which 85% is produced from landfill. Crop digestion is increasing, especially in Germany. Projections of future biogas production also assume a significant increase of crop and co-digestion (mainly manure and crops). AEBIOM estimates a production of 40 Mtoe by 2020. Consolidation of the EU Member states’ national renewable action plans shows targets for the production of heat from biogas of 5.1 Mtoe and of electricity of 5.5 Mtoe in 2020. Furthermore, 0.5 Mtoe of biogas is expected in the transport sector. The 11 Mtoe of biogas-related energy output corresponds with 25-30 Mtoe of primary biogas production. Theoretically, probably much more could be produced. The Institute for Energy and Environment in Leipzig has even calculated potential of 166 Mtoe in 2020. Actual production will likely be much lower and is dependent on the political and regulatory climate, economic
considerations and the development of end user markets. In the current context, regulation plays a pivotal role. Further evolution of the EU Renewable Energy Directive and of related legislation in the field of for example waste and land use that affect the availability of biomass and grid injection standards, provide the framework for biogas development in Europe. However, national policies in terms of subsidy schemes and agriculture policy will probably be more decisive for actual biogas production towards 2020. The ambitions for the contribution of biogas to renewable energy targets differ across Member States and are in some countries non–existent.

Regulation also is a key driver for the economic viability of a biogas plant. Subsidies for the production of electricity and heat and also the grid injection of biomethane are required to realize a positive business case. Furthermore, the feedstock mix is a key consideration. The cost of energy crops such as maize and wheat can account for up to 50% of the production costs. Feedstock prices of energy crops depend on national and local supply-demand dynamics, but a range of 20-50 €/t is often applied. On the other hand, feedstock such as landfill and manure can have a negative cost and therefore can be viewed as a revenue stream for a production facility. Other factors are plant size (economies of scale), type of technology and the proximity to energy infrastructure. As front runner in Europe, Germany is also most advanced in cost calculations for biogas plants. Production cost estimates range between 3.7-6€ct/kWh. Cost savings can be realized through scale effects, use of own (waste) heat and electricity, reduction of heat losses and improving plant efficiency. On the revenue side, sales of power, heat and biomethane to grid and sales of digestate are main sources of income. The development of energy commodity prices is also relevant in this respect.

Next to anaerobic digestion, biogas can be produced through the thermo chemical route (biomass gasification). The bio SNG that is produced can also be upgraded and injected into the grid. This technological route offers a much larger production potential and the resource base (woody biomass) is global. Commercialization of this technology could significantly increase the production of biomethane and bring government ambitions closer to reality. Today, it is still in the R&D phase. There are a number of pilot plants in Europe, but the outlook is uncertain as technological and economic hurdles have to be overcome.

The development of end user markets is also critical for meeting the biogas ambitions that have been set by number of EU countries. The main downstream routes for biogas are heat and power generation, grid injection and the vehicle fuel market. Fourthly, upgraded biogas can also used as feedstock in the chemical industry as an alternative for natural gas, but no significant developments are expected towards 2020. Today, the majority of biogas goes to the power and heat sector due to favorable subsidies. Upgrading of biogas to biomethane is also incentivized in, for example, Germany and the Netherlands and is expected to grow significantly. Biomethane is relatively small today and the regulatory focus depends on the structure of the national gas market and availability of infrastructure. Sweden for example has a small gas market, but is very supportive for the use of biomethane for transport.

According to estimates of German biomethane production facilities, production costs range between 6.5 and 8.6 €ct/kWh and correlate with plant size. Biogas production accounts for around 75% of biomethane costs and upgrading, including grid injection, for 25%. The share of grid injection is only 3%.

The use of biomethane as vehicle fuel is the third main route. CNG is already competitive with gasoline and diesel due to high oil prices and development of this market can be a lever
for CBM growth. However, the share of CNG in the European vehicle fuel market is very small and growth will have to be accommodated by investment in filling stations. On top of this, the penetration of CBM or LBM will also depend on support schemes, at least as long as natural gas prices are more competitive.

Biogas and the upgrade to biomethane is one route to decarbonizing natural gas consumption. In a very optimistic scenario, its share will most likely not be more than 10-20% of gas consumption in Europe’s key gas markets, at least up to 2030 and given no dramatic reduction of gas demand in general. Such a scenario is supported by sufficient availability of energy crops, introduction of large scale gasification (bio SNG) and national and cross border trade schemes. In absolute terms, 10-20% is still quite significant: Germany 8-16 bcm/year, NL 4-8 bcm/year, UK 7-14 bcm/year. These are levels which represent a significant share of gas consumption and would therefore affect the natural gas business. However, the penetration of substantial biomethane volumes can also be a pillar for a long term role for natural gas in an energy system that is carbon constrained.

Looking at the current pace of, especially, the development of biomethane, it is reasonable to assume that ambitions for 2020 in EU countries (Germany 6bcm, the Netherlands 700mcm) in which this renewable energy source plays an actual role, will not be met. The outlook for biogas as fuel for renewable electricity and heat production is more optimistic, but most likely, 2020 targets will also not be met. This an issue that is applicable to the whole renewable energy sector in Europe.
Bibliography

Arthur D. Little, ‘Biogas as a feedstock for Chemical Manufacture’, 2010


Baldock, D., Institute for European Environmental Policy, ‘Reorienting agricultural domestic support around environmental goals: the experience of the European Union’, 3 August 2012.


Baxter, D., JRC European Commission, JRC, IEA Bioenery Task 37, September 2011.


Biomass Energy Centre. www.biomassenergycentre.org.uk/portal


DECC, ‘analysis of characteristics and growth assumptions regarding ad biogas combustion for heat, electricity and transport and biomethane production and injection to the grid‘


ECN, European environmental agency, renewable energy projections as published in the national renewable energy action plans of the European Member States, November 2011.


European Commission, ‘on sustainability requirements for the use of solid and gaseous biomass sources in electricity, heating and cooling, February 2010


Eurostat, Energy, Main tables.


IEA Bioenergy, Annual Report 2009
IEA Bioenergy Task 37, frequently asked questions. http://www.sgc.se/biogasfaq

IEA, World Energy outlook 2011

IHS CERA, ‘Long Term Demand Outlook Europe, June 2011

Institute for Energy and Environment, ‘Possibilities of an European Biogas strategy, Jan. 2007

Intelligent Energy Europe, ‘Overview of biomethane markets and regulations in partner countries’, March 2012


Linke, B., Leibniz-Institute for Agricultural Engineering, IEA Bioenergy Task 37, Country Report, Germany, September 2011


Murphy, J., Braun, R., Weiland, P., Wellinger, A., IEA Bioenergy, ‘Biogas from Crop Digestion’ September 2011.

Murphy, J.D., Environmental Research Institute, University College Cork, ‘Task 37 Energy from Biogas’, April 2011.

Murphy, J.D., Biofuels Research Group, ERI (University of Cork), ‘Cost of Biomethane’, 15 April 2010.

http://www.nationalgrid.com/uk/Gas/SustainableGasGroup


Strauch, S., Krassowski, J., Fraunhofer Umsicht, ‘Overview of Biomethane market and regulations in partner countries’, Written within the project GreenGasGrids, March 2012


APPENDIX

Figure 21: % of a region that is available for dedicated bioenergy production

Source: University of Utrecht (2008)

Figure 22: Gas content

<table>
<thead>
<tr>
<th>Component</th>
<th>Landfill gas</th>
<th>Biogas</th>
<th>Natural gas</th>
</tr>
</thead>
<tbody>
<tr>
<td>Methane (vol%)</td>
<td>35-65</td>
<td>60-70</td>
<td>89</td>
</tr>
<tr>
<td>Other hydrocarbons (vol%)</td>
<td>0</td>
<td>0</td>
<td>9.4</td>
</tr>
<tr>
<td>Hydrogen (vol%)</td>
<td>0-3</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Nitrogen (vol%)</td>
<td>5-40</td>
<td>0.2</td>
<td>0.28</td>
</tr>
<tr>
<td>Oxygen (vol%)</td>
<td>0-5</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Hydrogen sulphide (ppm)</td>
<td>0-100</td>
<td>0-4000</td>
<td>2.9</td>
</tr>
<tr>
<td>Ammonia (ppm)</td>
<td>5</td>
<td>100</td>
<td>0</td>
</tr>
</tbody>
</table>

Source: Biogas Renewable Energy (http://www.biogas-renewable-energy.info)
Figure 23: Yield of biogas feedstock

Source: Rakičan, 2007